

CITY OF SPARKS, NV COMMUNITY SERVICES DEPARTMENT

To:

Mayor and City Council

From:

Marilie Smith, Administrative Secretary

Subject:

Report of Planning Commission Action

Date:

April 13, 2018

RE:

<u>PCN16-0050</u> – Consideration of and possible action, for a site 386.87 acres in size located at 555 Highland Ranch Parkway, Sparks, NV, of requests for:

• DA18-0001 - A Development Agreement between the City of Sparks and

Jackling Aggregates, LLC and QK, LLC; (For Possible Action)

• AX16-0003 – Voluntary annexation into the city of Sparks. Upon annexation the parcel shall convert from a Washoe County zoning designation of GR (General Rural) to a City of Sparks zoning designation of A40 (Agriculture); (For Possible Action)

 MPA17-0005 – A Comprehensive Plan land use change from Open Space (OS), Commercial (C) and Employment Center (EC) to Intermediate Density

Residential (IDR) and Commercial (C); (For Possible Action) and

• RZ17-0006 – Rezoning of the site from A40 (Agriculture) to SF6 (Single Family Residential – $6{,}000$ square feet lots) and C2 (General Commercial) zoning. (For Possible Action)

Please see the attached excerpt from the April 5, 2018 Planning Commission meeting transcript.

1	(A break was taken.)
2	* * * *
3	CHAIRMAN VANDERWELL: Okay. I'm going to call
4	the Commission meeting for April 5th back to order.
5	And we are now going to discuss PCN16-0050, and
6	we're going to start with DA18-0001, to start out.
7	MR. ORNELAS: Chairman VanderWell and members
8	of the Planning Commission, I am Armando Ornelas, the
9	Community Services Director for the City. If it's okay
10	with the Chairman and the Planning Commission, I'd like
11	to introduce all four of the items that are part of this
12	PCN-0050.
13	CHAIRMAN VANDERWELL: Yes.
14 @	MR. ORNELAS: And then I and Chief Maples, Fire
15	Chief Maples will address the development agreement.
16	And Karen Melby, your Development Services Manager, will
17	address the annexation, Comprehensive Plan amendment,
18	and zoning request. And then we all be available for
19	questions.
20	CHAIRMAN VANDERWELL: Perfect. So I need to
21	open just for all of them, just open them one at a time?
22	MS. MCCORMICK: You can just read the top two
23	lines.
2 4	CHAIRMAN VANDERWELL: Okay.
25	MS. MCCORMICK: And the stated four requests.

CHAIRMAN VANDERWELL: Okay.

MR. ORNELAS: Okay. This case involves a property located at 555 Highland Ranch Parkway, which is located just up to the west on Melanie Parkway from the Pyramid Highway. It is outlined, the parcel, the single parcel is outlined in the blue (indistinct).

The property's, again, 387 acres in size. It's a former aggregate mining sect. You can see the impact of that on the sect in the (indistinct). It is largely not visible from either Highland Ranch Parkway or from Pyramid Highway. It's, essentially, once you go up, you're up here, and (indistinct). It is a big access road, as shown here from Mount Ridge Parkway.

And, again, this case, PCN16-0050, is comprised of four requests. The first one is DA18-001, which is the proposed development agreement between the City of Sparks, Jackling Aggregates, LLC, and QK, LLC.

In the instance of the development agreement, the Planning Commission's responsibility is to review it and to make a recommendation as to the City Council regarding whether the development agreement is consistent with the Comprehensive Plan or not. The agreement would have to be approved by the City Council for it to take effect.

The second part of the request is AX16-0003,

which is voluntary annexation into the City of Sparks. 1 Upon annexation, the parcel shall, will convert from a 2 Washoe County zoning designation of General Rural to a 3 City of Sparks zoning designation of A40, or 4 Agriculture. The Planning Commission is responsible for making a recommendation to the City Council on 7 annexation requests. The third part of this is MPA17-0005, which a 8 Comprehensive Plan land use change request to change its 9 designation from Open Space, Commercial, and Employment 10 Center to Intermediate Density Residential and 11 Commercial. In the case of the Comprehensive Plan 12 request, as we discussed in the past, the Comprehensive 1.3 Plan is the Planning Commission's domain, by and large. 14

And so it is your responsibility to approve or disapprove this request. And then the City Council will certify the change if you were to approve it.

And then the fourth part is RZ17-0006, which is

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a request to rezone the site from of A40, which is
Agricultural, to SF6, single-family residential
6,000-square-foot lots, and C2, which is General
Commercial. And the Planning Commission's role is to
make a recommendation on the rezoning to the City
Council.

So the reason for bundling the development

agreement with the other three requests, with the annexation, Comp Plan amendment, and the zoning request, is to provide through the Planning Commission, the City Council public and third-party reviewing agencies with an understanding of what's proposed for the site at the time that these requests were being contemplated.

As you may recall, for example, on the 67-acre parcel to the south, on Mount Ridge Parkway, the Planning Commission saw these, the annexation, as planned in the zoning request, really without any basis in terms of anything definitive in terms of what the project would be. And so there was also no ability to condition the approvals.

And so, in this instance, the development agreement is a mechanism for conditions to be attached to the approvals, as would be done, for example, with a plan development handbook. They're different animals, if you will. The development agreement is not intended to be as specific or to address all the details, for example, architectural design standards, that will be addressed in the handbook.

Nevertheless, the development agreement, you know, in this instance includes a land plan. It includes an infrastructure plan. And by addressing those, both uses and the infrastructure requirements,

enables the development agreement to serve as a mechanism for satisfying the so-called concurrency requirement in the regional plan, which calls for or requires infrastructure and public services be addressed at the time that land use entitlements are considered.

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So, in terms of what's in the agreement, the agreement's key terms are summarized on pages five and six of the agreement. Section 2 is intended to provide the developer a degree of regulatory predictability in the relation of the build-out of the project. This has a long, long build-out. And so it defines the rules and the fees that apply to development of the project.

Permitted uses and density are addressed in Section 3.1, which specifies that between 1,200 and 1,800 residential units are permitted, which placed a gross density of between 3.1 and 4.6 dwelling units per acre. It allows for single-family detached and attached units in the portion of the property for which SF6 zoning is requested. And then, in the 13 or so acres that where C2 zoning is proposed, all of the uses that are permitted in C2 zoning would be permitted.

The required infrastructure improvements are addressed in Section 3.2. This includes the off-site infrastructure, which is part of the developer's expense for the project. The required off-site improvements

include sanitary sewer upgrades and flood control and drainage improvements.

Also required are the widening of the Highland Ranch Parkway from the entrance to the project to the Pyramid Highway. So, essentially, from the intersection of Pyramid Highway to the entrance of the project, this lane would be required to be expanded to four lanes, four travel lanes prior to the issuance of any building permits for any structures.

And then the development agreement also includes provisions that require that this intersection have certain improvements made to it that are recommended in the traffic study, which is one of the attachments to the staff report that was prepared by Solaegui Engineers. That traffic analysis will be reviewed by both City engineering staff and the Nevada Department of Transportation. And both staff and the NDOT staff concur with those recommendations.

Those are the section improvements that must be completed prior to the issuance of any certificate of occupancy for, or final inspection of any dwelling unit in excess of 650 dwelling units. Stated more simply, prior to the 650 first certificate of occupancy or final inspection, those are permits that have to be made. That means that the developer is going to have to get

started in terms of getting approval from NDOT for those specific improvements well before they need that, right, so that they have that in time.

The idea, again, is to maintain at least a level of service E at that intersection.

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Section 3.2 of the agreement also requires, per the determination of the City's Fire Chief, the construction of a second fire apparatus access road prior to the issuance of that 650 first C of 0 or occupancy permit. And as written in the development agreement, the second fire apparatus access road must be open for public use, a condition which Chief Maples will elaborate on following my presentation, and which, I believe, the developer has some concerns about. And it's up to him to address, them to address their concerns about that.

In addition, the development agreement specifies that all dwelling units and commercial structures intended for or to be used for human occupancy must be equipped with fire suppression systems, i.e. (indistinct).

And then, also, in terms of requirements from the fire department that have been incorporated into the development agreement, construction of all streets must comply with the design requirements that are set forth

in the City's site development and fire prevention policy guide to the approval of Fire Chief.

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And then Section 3.11 constitutes the developer's and property owner's petition to include the subject property in Impact Fee Service Area Number 1 and, essentially, in the development agreement there is not -- withdraw the petition except as permitted in the agreement.

Section 3.4 of the development agreement limits the total area to be cleared, graded or disturbed to 225 of the 387 acres. So, as Karen will address in her presentation, the entirety of the site is being, or is close to being rezoned and to have its master plan land use designation changed to those that I mentioned. We don't have anything that would be zoned for this as open space or designated as such in our Comprehensive Plan.

However, this agreement is the basis for limiting that 225 of the 387 acres, which equates to about 58 percent of the site. So that means that over 40 percent of the site is supposed to be left as open space. And per the development agreement, the developer's required to convey with each final subdivision map the lands designated as open space to the entity responsible for maintenance of those lands, which would, in all likelihood, be the homeowners

1 association.

Section 4 permits the City Council to review the developer's compliance with the agreement at 12 months from the effective date. It also requires the developer to report every 24 months after that initial review on the number of units approved and built, development densities, and status of the project.

Section 6.1 specifies the duration of the agreement, which is 15 years. The agreement grants the developer the right to request one five-year extension subject to certain conditions.

So that's what's in the agreement, if you will, in terms of the primary terms.

Before I address the -- you know, how this development agreement is consistent with the Comprehensive Plan, which is, you know, what the Planning Commission proposed to plan on, and that are conditioned to the City Council, Chief Maples has a -- is going to address the provisions in the agreement that apply.

Thank you.

CHIEF MAPLES: Good evening, Commissioners.

For the record, my name is Chris Maples, and I'm the

Fire Chief for the City of Sparks. I think, this is the

first time I've had the opportunity to speak before you.

So I wanted to address you tonight and stress one of my concerns regarding the proposed development.

And that is, my primary concern is the limited access to this property. As currently proposed, the development only has a single dedicated public roadway in and out.

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The Fire Code gives me the authority to require a secondary means of access for fire department. Beyond that, I'd ask that this access road be open to the public to ensure two ways in and two ways out for both residents and emergency vehicles.

My concern with the fire access road is that it will not receive the same level of maintenance as a city street open for public use. For example, it won't be plowed when it snows.

Additionally, if we can get it and, most importantly, emergency access roads are not typically designed for two-way traffic. While a fire access road may provide a way for fire department vehicles to enter the development, it will not be suitable for the rapid evacuation of residents should the need arise due to some natural or unnatural disaster.

Given the density and topography of the proposed development, my professional opinion is that an additional public access route into and out of the development is not only prudent, but also provides a

much greater degree of safety for the residents.

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So to rectify this, I propose that the development agreement be amended to include a secondary access road that would be open to the public to use, rather than designed solely for access by emergency vehicles. And it's my understanding that the developer has asked for this requirement to be removed.

Now, I will say that subsequent to me preparing my statement, I (indistinct) contacted me and offered or suggested some possible alternatives to address my concerns about the limited access to the property. And it was very preliminary, so I'm not prepared to say whether or not those would be acceptable to me at this time, but I'm willing to consider them in the future.

CHAIRMAN VANDERWELL: Thank you.

MR. ORNELAS: Okay. So just to be clear, the development agreement, as presented to you, was for your consideration. It does include those requests of the Fire Department.

So moving on, in terms of the Planning

Commission's role with regard to the development

agreement's review, development agreement consistency

with the Comprehensive Plan, in staff's view, the

applicable Comprehensive Plan's goals and policies are

MG5, which really has to do with the review of master

plan amendments for sites over five acres and requires
the City to evaluate or cause to be evaluated impacts on
facilities and services, facilities and infrastructure,
the impacts on services, public services, and then the
proposed land use in relationship to existing land uses
and the fiscal implications.

And in Policy CF1, which says that when reviewing new development, the City will not approve an application unless the City services can be provided at acceptable service levels.

So what we intended to do in the development agreement is to provide the framework for assuring that this project can comply with those requirements of the Comprehensive Plan. So it is staff's view that for that reason, the development agreement itself is consistent with the Comprehensive Plan.

So that concludes my presentation on the development agreement. As I noted earlier, Ms. Melby's going to be going through the annexation, Comp Plan amendment and the zoning request, and then we'll all be available for guestions.

CHAIRMAN VANDERWELL: Thank you.

MS. MELBY: Good evening, Planning Commission.

I'm Karen Melby, Development Service.

So my first application I'm going to review

with you tonight is annexation. This is the annexation map. They are proposing or requesting or petitioning for to annex 387, approximately 387 acres.

The first, what I wanted to review is the annexation findings, the three findings. Finding A is in conformance to the requirements of NRS 268. This property is contiguous to the City limits and being requested by the property owner, which is in conformance with NRS 268.

The next finding, A2, which is conformance to the findings for annexation, and our Sparks Municipal Code actually consists of 10 findings. So I'm going to review those.

The first one is the location of the property.

The property is located north of Highland Ranch Parkway and is contiguous to the City on two sides, and it would be this to the south and then to the east. It is also actually contiguous a tiny bit on the north. Therefore, making that being consistent with the location.

The next one is the logical extension of City limits. This property, again, is contiguous to the City on two sides, and it is within the City Sphere of Influence. And existing utilities are in proximity to the property. Which fits a logical extension of the City limits.

The next one is need for expansion. There is a housing shortage in the region. So this property will increase the single-family housing supply.

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water and sewer service. Water service will be provided by the Truckee Meadows Water Authority, and sanitary sewer will be provided by the City of Sparks. Sanitary sewer service will be provided to the project via the northwest sanitary sewer interceptor located on the east side of the project, or actually the east side of McCarran and Highland. The developer will be responsible for the construction of all new sanitary sewer lines as well as an upgrade to the existing sanitary sewer line that will connect the project to the northwest connector.

The City sewer system, sanitary sewer model on the maximum unit count is -- maximum unit --

CHAIRMAN VANDERWELL: Okay. It's okay.

MS. MELBY: In the model, we did the model, the sanitary sewer model. We modeled it at the 1,800, even though at the fiscal impact they did it at 12.3. We did do the maximum number and also looked at the 13.4 acres of commercial. The result of the sanitary sewer model indicated that the developer will be required to construct half of the improvements to the existing

sanitary sewer system located between the project and the northwest interceptor to make it an acceptable levels of service.

This project, staff believes, complies with Policy MG7, Goal H, and Policy CF1, because annexation will provide additional land for housing development has been in the City Sphere of Influence since the year 2002, promotes Sparks' housing market, and a provision of the development agreement that the applicant is petitioning to be included in our IFSA Number 1, that impact service area, which with this development and will contribute to the construction of the fire station, storm drain, sewer, and parks improvements.

F is the efficient and cost-effective provision of services. The property served by the sanitary sewer, which would be extended from the east side of Pyramid Highway. And these capacity improvements will need to be added to these facilities.

The fire service would be from the Fire Station

Number 4 or through the automatic aid agreement with the

Truckee Meadows Fire District.

G, which is the fiscal impact analysis. The fiscal impact analysis provided estimated that this annexation and the single-family development of 1,223

single-family home units and 13 acres of commercial will 1 generate \$47.3 million in revenue to the General Fund 2 and \$33 million in General Fund expenditures, resulting 3 in an anticipated cumulative positive impact of 4 \$14.3 million over a 20-year analysis period. 5 As for the Road Fund, the fiscal impact 6 analysis estimates for a 20-year revenue of \$3.3 million for the Road Fund and \$14.9 million in expenditures. 8 This estimate results in anticipated deficiency of 9 \$11.5 million over 20 years due to the disconnect 10 between the limited sources of revenue available for the 11 Road Fund and the high cost of street maintenance and 12 This is not a unique situation throughout the 13 repair. City and especially for this development. 14 Combining the net positive for the General Fund 15 of \$14.3 million and the net of the Road Fund at \$11.5, 16 this produces a project positive fiscal impact of 17 approximately \$2.8 million over the 20-year analysis 18 period. 19 H, which is the Washoe County, the City did 20 email or did send a packet to Washoe County. And we 21 have not received any comments from Washoe County. 22 23 I is doe's it create any islands. annexation will not create any islands and is continuous 2.4

to City limits.

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J, other factors. Before any tentative maps

could be reviewed by the City, the applicant must

prepare and submit a slope analysis per the Sparks

Municipal Code 20.04.11, which is governs slopes,

hilltops and ridges, delineating the developable portion

of this property.

Addressing Finding A3, which is the conformance to the Comp Plan, as within the Sphere of Influence and the seven-year annexation program. The City of Sparks initially exerted planning jurisdiction by including this area in our Sphere of Influence in the year 2002. The City's annexation program did expire in 2015. However, NRS 268.670 allows for the City Council to consider annexing properties without an annexation program if it is contiguous to the City limits and the annexation is requested a hundred percent by the property owners. Both of these requirements are satisfied with this request for annexation.

The last finding is public notice. Again, this notice was published in the Reno Gazette-Journal on March 22nd, 2018. We noticed property owners within 750, for a total of 50 property owners.

Now I'd like to address the Comprehensive Plan use amendment. They're requesting this map. The existing is on the top, and the proposed is on the

So they're requesting to amend 4.3 acres of a 1 bottom. Commercial, which is the little half moon there of 2 Commercial, 85 acres of Employment Center, and 3 approximately 298 acres of Open Space. Two, as shown in 4 the lower graphic, two hundred and -- they are 5 requesting to add 13.4 acres of Commercial. And then 6 7 the balance of the property, which is 373 and a half acres, for Intermediate Density Residential. 8 though, in the development agreement does limit the 9 total area to be graded clear or disturbed to 225 acres 10 or is longest at 58 percent of the property. 11 There are four findings for the Comprehensive 12 The first one is the compliance with the regional 13 Plan. Staff feels that it complies with goals 1.1, 2.3, 14 3.5, because it is within our TMSA, the Sparks Municipal 15 Code, and also the development agreement restricts the 16 area that could be disturbed with the slope analysis as 17 previously discussed. It also will be included in the 18 IFSA Number 1, which will contribute to the construction 19 of the fire station, storm drain, sewer, and park 20 improvements, and along with the construction of 21

capacity improvements to the interception of Highland
Ranch Parkway and then also improvements from off

Highland Ranch Parkway from Pyramid Highway to the

25 entrance of the project.

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This project does not -- let's see. The project does trigger, I guess, would be the word, three of the criteria for regional significance. The first one is that the project is proposed to be more than 625 units at the range of 1,200 to 1,800 units.

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The traffic in the trigger for regional plan, or regional project is 6,250, and they're projecting 11,000, approximately 11,000 average daily trips.

The sewer generation standard is 17,500 gallons per day, and it's estimated that this project would generate 378,000 gallons per day.

Therefore, they have triggered three of the regional projects of significance, so that when this project is forwarded to regional planning, they will have to also look at a project of regional significance and compliance with this plan.

The next finding, which is CP2, CPA2, which is implementation of goals in the Comprehensive Plan, staff feels that this complies with Goal MG2, Policy MG5, Policy C1, Goal H2, and policies RC22 and RC23.

Because this will add lands of a mix of residential and commercial uses, and as discussed previously, the fiscal impact analysis projects a net positive fiscal impact. They will be included in the ISFA Number 1 development, will contribute contributions

to the improvements in the Spanish Springs area. It has a provision of additional lands for housing. And a slope analysis will be required per Sparks Municipal Code housing and the hillside section of the zoning code.

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Finding C3, which is compatibility with surrounding land uses. The subject property is located on the west side of Pyramid Highway north of Highland Ranch Parkway. The Kiley Ranch North Planned Development is on the east side of Pyramid Highway. It has 157 acres designated as Commercial, including the site of a proposed hospital. None of the commercial uses planned for the Kiley Ranch North Planned Development have been developed to date.

The areas to the north are large single-family properties. To the west are vacant lands with steep slopes. The subject property was finally lined for aggregate. The single-family homes and commercial, as proposed in this project, will be more compatible with the surrounding land uses than the previously mining operation.

The last Comprehensive Plan finding is public notice. This was published in the Reno Gazette-Journal on March 22nd. And the applicant had a neighborhood meeting on February 20, 2018. There were 13 people that

attended that meeting with comments and lots of questions.

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The next item is the rezoning request. When this property would be annexed into the City, it'll come in as A40, or Agricultural. That would be the entire 373.48 acres. The applicant is requesting to rezone the property to single-family 6,000, or SF6, and also commercial. The commercial would be right along the Highland Ranch Parkway.

The staff report has included a table which summarizes the permitted zoning uses by zoning district. I will not go into that tonight.

CHAIRMAN VANDERWELL: Thank you.

MS. MELBY: If the Comprehensive Plan amendment is not approved by the Planning Commission tonight, then rezoning cannot be approved.

There are three findings for zoning. The first one is the consistency with the Comprehensive Plan. As I previously discussed under Finding CP2, the staff believes that this finding can be made, but only if the Comprehensive Plan amendment is approved.

Zoning C2, which is consistent with the surrounding existing land uses. Again, as discussed on the Comprehensive Plan Finding 3, the rezoning is consistent with the commercial and residential

development designations in the Kiley Ranch North

Planned Development and also Washoe County to the north,

the large lots, residential lots to the north.

Finding Z3, which is public notice, the notice was published in the Reno Gazette-Journal on March 22nd, and we sent out 50 notices to property owners within 750 feet of the property.

Staff is recommending approval based on the findings as discussed under each of these requests.

I would like to make a reminder that you will have to make separate motions for each one of the four requests before you tonight.

That concludes our presentation. Armando,
Chief Maples and myself are available to answer
questions.

CHAIRMAN VANDERWELL: Thank you.

Yes, Chief Maples.

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CHIEF MAPLES: I just want to clarify one thing before you guys move on. Karen referenced an automatic aid agreement that I have with Truckee Meadows. That agreement was negotiated prior to the time that this development was contemplated. I've had no discussions with Chief Miller whether or not that automatic aid agreement would apply to this property.

CHAIRMAN VANDERWELL: Thank you for the

Appreciate that. clarification. 1. Thank you. Okay. 2 Would the applicant like to speak? 3 MR. MIKE RAILEY: Good evening. For the 4 record, Mike Railey with Rubicon Design Group 5 representing the project applicant. Scott Christy and 6 Blake Smith, the applicants, are with me tonight, along 7 with Paul Solaequi, the project traffic engineer. 8 I think, staff did a very thorough job and a 9 great job on the staff report, analyzing findings and 10 explaining the project. We're here to answer any 11 questions you might have tonight. 12 But before we get to that, I would like to 13 touch on Chief Maples' comments in regards to fire. 14 are currently considering and analyzing alternatives to 15 address the Chief's concerns, and we'll continue to work 16 with him to make sure that we can come to a common 17 ground on resolving the secondary access issue. 18 CHAIRMAN VANDERWELL: Terrific. Thank you. 19 Okay. So, I'm going to open each one of these 20 up for discussion. So I'm going to open for public 21 hearing DA18-0001. 22 And, so, call for anybody that wants to speak? 23 MS. MCCORMICK: Yes. 2.4 CHAIRMAN VANDERWELL: Okay. So, do we have any 2.5

requests to speak on DA -- okay. So. All right. 1 Mr. Cole, which part -- okay. Before I have 2 you come up here, which part of the application would 3 you like to talk about? Or just go ahead and come up, 4 and let's have you discuss the whole. 5 MR. ROC COLE: All over. 6 CHAIRMAN VANDERWELL: Yep, there you go. 7 Why don't you address the whole thing. 8 MR. ROC COLE: All of it pertains. 9 There you go. Go right CHAIRMAN VANDERWELL: 10 ahead. 11 MR. ROC COLE: My name is Roc Cole. I'm a 12 property owner adjacent to the north. And, you know, 13 when we bought our properties, we were told this is 14 Washoe County rural and would remain that. And now, all 1.5 of a sudden, it's becoming, I guess, to be houses. 16 Just 18 years ago, or whatever, when the quarry 17 applied for a permit there, we were told that this was a 18 protected ridgeline above our homes and that nothing 19 could, a road, a fence, a home, nothing could be built 20 on that ridgeline. And, and when I look at the map, 21 Village 5 and 6 is infringing on that ridgeline. 22 And if you look in that, in this right here at 23 page 21, Policy RC23 is required for new development to 24 preserve and protect amenities with many features. And

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the problem is the quarry is unique because it can
provide for an enclaved-type development pattern that
preserves the ridgelines and focuses development in
areas that were previously part of the aggregate quarry
or well-suited for development.

I didn't, I couldn't make the previous
community meeting, but I called Mike Railey, is it?

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MR. ROC COLE: And he assured me that all the building was down in flat, that nothing was going, it was too steep and nothing was going up on the hills.

But now that you look at their map, there is substantial development on that ridgeline.

CHAIRMAN VANDERWELL: Uh-huh (affirmative).

And I would think, with 390 acres to build on, they could remove that ridgeline building and keep it down in what they propose.

And I know I'm nobody, but I'm speaking for a lot of the residents there. And, by the way, that 750 feet barely covers two properties. You know, it doesn't reach out to everybody. I've made calls to people, and nobody was aware of this. And, like I said, we were promised in previous Commission meetings that that was a protected ridgeline.

That would be my first. The other one is traffic on Pyramid is already atrocious. I don't know

if any of you guys live out there, but it's ridiculous. 1 And this little improvement to Highland Ranch Parkway 2 does nothing for Pyramid. And this is a lot of housing, 3 a lot going in. And that concerns me. 4 And, I guess, that's pretty much it. I would 5 just appreciate if you could just make it, keep it off 6 7 the ridgeline and give us a little buffer zone between what was supposed to be rural, and now it's becoming 8 high-density. And it's on the property line. 9 Thank you so much for your consideration. 10 CHAIRMAN VANDERWELL: Thank you. 11 COMMISSIONER CAREY: Thanks for sticking 12 around. 13 CHAIRMAN VANDERWELL: Yes. Do we have any 14 other requests to speak? 15 Yes, sir. 16 MR. BRADLEY PAUL ELLEY: Thank you. 17 CHAIRMAN VANDERWELL: And then if you'll just 18 fill out a request to speak when you're done. We can 19 get it with the secretary when you're done. 20 MR. BRADLEY PAUL ELLEY: Okay. My name's 21 Bradley Paul Elley, and my house is also (indistinct) on 22 this project. And the problem is, I have the 20.5-acre 23 lot that's directly north, right next to the one that's 24 on the corner, the northeast corner. That's zoned 25

one-third acre residential. And the Lancing Group has over 200 acres that they're going to develop. They have a nice development out there. It's close to the high school. You can look down and see the high school from there. You can walk to the high school if you want to, ride a bike maybe. It is steep.

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But if you ever go out there, and you walk it, where you think -- if you could put the map up of their parcel. I can see it in front here. But the topography, I share, I think, Mr. Cole's concerns. My property goes to the ridgetop. And what they want to do, they want to put in a congested area right below my property, 6,000-square-foot lot properties. That's really dense.

And what will happen in the winter, if there's any kind of inversion going on, and they allow any kind of burning to go on, all of these 6,000-acre lot residences, all that foul odor is going to go up onto my property. So I get to smell all this by-product of progress on my rural lot.

So I'm not real happy about that. I don't object to them building something. I'm not trying to say don't let them annex. But I'm trying to say, be reasonable. When you go up there and you look at the lot, you'll notice on a good day you don't hear much

road noise. On a bad day, when the wind's blowing up 1 that, that -- if you look at the -- you can't see it 2 from there. But the lay of the land there is it's an 3 echo chamber for the freeway, which I call it the 4 freeway, or the death trap for all the people who get killed by the drunks coming back from Pyramid Lake. 6 So that's going to be more congested. You're 7 going to hear more traffic. They're going to put in, 8 they're going to have to put in some sort of stoplight 9 system or something there. So you're going to have that 10 freeway come to a stop right there, and I'll hear even 11 more motorcycles than I do now there. 12 But you also get, besides the noise that flows 13 up there in that echo chamber, you also get a very windy 14 area most days. Come up in a month when the wind's 15 blowing, you'll be up there, and when I originally got 16 this, I thought this would be a great place for a wind 17 turbine, because the wind blows a lot up there. It 18 blows everything --19 (The three-minute warning sounded.) 2.0 MR. BRADLEY PAUL ELLEY: Oh, is that my 21 three-minute? No. 22 CHAIRMAN VANDERWELL: That's your time. 23 MR. BRADLEY PAUL ELLEY: Oh, well, sorry. 24 CHAIRMAN VANDERWELL: Wrap it up. 25

MR. BRADLEY PAUL ELLEY: Well, I'll just say 1 thank you for your time. But, please, this congestion 2 right below my lot, it's not compatible with the area. 3 Thank you. 4 CHAIRMAN VANDERWELL: Thank you. And if you'll 5 see the -- if you'll fill out a form for us, we'd 6 7 greatly appreciate it. 8 Are there any other comments? Yes, sir. 9 MR. GREG ELLEY: Yeah, I didn't fill out a 10 11 form. CHAIRMAN VANDERWELL: That's quite all right. 12 You can go ahead and speak, and if you'll say your name 13 and your address. 14 MR. GREG ELLEY: Sure. 15 CHAIRMAN VANDERWELL: And then, yes, if you'll 16 please fill out one when you're done. 17 MR. GREG ELLEY: Yeah, my name is Greg Elley, 18 and I'm managing partner of Pyramid West Vistas, which 19 is 20 acres adjoined to the north here. And my concern 20 is I'm, basically, echoing what you just heard. The 21 density, 6,000 square feet a lot is, I just think that's 22 too small. And it's going to lead to too much traffic. 23 The traffic's bad already, the noise. 24 People have the right to build on their land. 25

Let's try and do it going from half, I think. And 1 that's, basically, it. I just think it's just too 2 dense, and it's just overwhelming. 3 So those are my concerns. Thank you. 4 CHAIRMAN VANDERWELL: Thank you. 5 Anyone else? 6 7 Yes, sir. And also, we'll ask that you fill 8 one out, too. Thank you. MR. REIF MCELROY: My name's Reif McElroy. 9 live at 7895 Patrina Way to the north of the property. 10 We have multiple residents over there that are on 11-11 and 12-acre parcels. And I'm just echoing what 12 everybody else is saying there. This is a high-density 13 project adjacent to what we all thought was, at one 14 time, and is still, rural areas, small ranchettes, 1.5 whatever you want to call them. This is going to impact 16 all those areas to the north and to the west. And it's 17 going to affect Highland as well. 18 The road improvement in Highland Ranch Parkway 19 to the entrance, as it was shown earlier, I feel, is 20 very inadequate. They should be improving Highland 2.1 Ranch Road all along that property line. Because 22 there's quite a bit of traffic on Highland Ranch Road 23 now coming down to Pyramid. That little bit of 2.4 improvement isn't going to do anything for all the other 25

1 traffic that's coming into this high-density density
2 point.

I also have an issue -- being an ex-fireman, sir -- with the fire danger. You can always see where the fire impacted that area 15 years ago. You got to have adequate services for that many houses. You should be building a fire station in that location as one of your commercial things. So that would be something I would think you'd be looking at.

I don't begrudge development. I am a builder. So I want them to do what they need to do. I am also concerned about the ridgeline and how it impacts our properties to the north and wanting to keep the houses down. The quarry pit isn't -- I've been up there on my horseback and quad. It's already re-cut right now at a very steep slope, but I'm sure they're going to redevelop it to fit all those houses a little differently. But I would like to see the houses stay off the ridgeline completely. And that way, you're keeping that density more intact to itself.

I'm, basically, just voicing what everybody else is saying. And you do need to give notice not 700 feet from the property. This is a huge development. You need to go much further out. You need to hit the Desert Springs area that's impacting us to the north.

You need to hit the Highland area up to the west. You 1 need to get better clarification. I found out about 2 this yesterday, and I'm here now. So I think that needs 3 to be improved. 4 Thank you. 5 CHAIRMAN VANDERWELL: Thank you. Appreciate 6 7 you being here. 8 Anyone else? Yes, sir. 9 MR. MIKE EASTMAN: Madam Chair, thank you for 10 your time. We have their objection to this. It's close 11 to my property, also. 12 CHAIRMAN VANDERWELL: Can you state your name 13 and your address, please. 14 MR. MIKE EASTMAN: Mike Eastman, 10 Mac Road. 15 CHAIRMAN VANDERWELL: Thank you. 16 MR. MIKE EASTMAN: I think, in a shortcut, 17 you've been had. I think, you have not been 18 well-explained what kind of property this, this quarry 19 is. If you look to the top of it, you'd probably first 20 say, yeah, the top is here. But, of course, they can 2.1 cut whatever they want to cut. It is a beautiful piece 22 of property. It overlooks all of Sparks and all of 23 Reno. Fantastic views up there. And, of course, people 2.4 are going to want to build up there. 2.5

But what it does is impact our city in a way that we don't, don't really like. I don't think, I don't think any of you, if you lived where we live, would like that. You're going to have an entire beautiful ridge completely covered with houses in a way that is going to require them to do a lot of chopping and cutting up the hillside. it's going to have to come down a little bit. It's going to have to be flattened and leveled and all those kinds of things.

And I would encourage all of you to go out there and take a look at the site, both as a -- I know we're dealing with a dutiful hard decision, that you really don't -- and it's very tall. I mean it's a very, very good size ridge.

So I don't want to repeat everything everybody else has said. But I don't think they did good, good thoughts on anybody to the north, only, again, sending notification out to 750 people. Everybody out there has 10-acre lots. So 10-acre lots, you don't get in past the real first row of people. You don't get all the rest of the people out there with 10-acre lots if they don't even know this is happening.

So I would encourage that to be done. First tell everybody else out there. And all those people are, I believe, under the same assumptions that Roc

mentioned earlier, that we are all under the assumption 1 that this was a protected ridge. And all of them 2 believe it's a protected ridge. And they're going to be 3 shocked when they have to come out their front door and see this giant row of houses. Maybe each individual 5 house is pretty. But a giant row of houses sitting on 6 the top of a ridge in the middle of Sparks is not 7 attractive, where you intentionally bought in this rural 8 area for that protected area. And we would certainly 9 like to see it stay that way. 10

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I think, all of us understand development has to go. I don't know that all of this Kiley Ranch and all this valley area that is being built, it looks like there are thousands of room, thousands of lots left for houses. It appears on any map. You just look at it. There's so much plans for that whole area out there, I can't imagine that they have to have this quarry and chop down one of the most beautiful areas in the city for views and for appreciation. We could do better with things like parks, trails, those kind of things, for public use lands.

I would like to re-hit on that one big area, is the traffic. I don't think -- again, I don't know where you all live. But if you live on North Pyramid, north of this Highland Park Ranch, that traffic is,

particularly in the mornings -- obviously, mornings and 1 evenings are worst -- it is just horrible. And it'll 2 take forever to get down there. If you add 1,800 more 3 homes and families that are trying to commute, sometimes two people each, all about the same time of day, it's 5 just going to be bogged down and no one's going to be 6 7 able to get anywhere. So I'd appreciate it if you would really, 8 really reconsider this and take a good look at where 9 this property is, take a look at the elevations, the 10 terrain out there, take a look at how --11 (The three-minute warning sounded.) 12 MR. MIKE EASTMAN: -- wonderful it can actually 13 be, and for some other purpose than up and by me with a 14 bunches of houses on top of it. 15 Thank you. 16 CHAIRMAN VANDERWELL: Thank you. 17 Are there any other requests? 18 Yes, ma'am. 19 MS. PATRICIA METZ: I didn't (indistinct.) 20 CHAIRMAN VANDERWELL: That's fine. If you'll 2.1 just state your name and your address. And then, when 22 you're done, if you'll fill out the form, that would be 23 wonderful. 24 MS. PATRICIA METZ: My name is Patricia Metz. 25

And I'm at seven 7335 Star Hill, which is the south part of this area where we all have these, the 10 acres at least, ranches. And mine is right up there against this proposed property, the top of my property. And I bought it in 2001. And I was under the impression that nobody would be ever building out there.

This time is that so-called berm between -- if there is one, between my place and others that are up this mountain that we have there. It looks like we're going to be touching right where the proposed building will be.

Also, at one time, with the pit, I'll call it, they were also in agreement to never even have any dust coming up. You know, that was their agreement with people on the north side of where the pit is, which would be where I live.

I'm also concerned about fire situations, that they would have to have very good coverage. That is very dense, what they're proposing. And lots of people would be up there over, over our mountain.

No, we did not plan to have houses right up on that ridge. If it goes through, I would really hope that they would handle it better to be in concern of the people that live to the north. There's all this acreage

of ranches. And most of the people that live in the 1 whole area don't even know they're there. 2 So I am concerned about this whole proposal 3 and, also, the traffic on Highland Parkway. I go up 4 that highway many times to go over to -- on the other 5 side of 395 even. And people drive pretty crazy on it. 6 7 And with more people going into that proposed construction, I think it would be pretty dangerous. 8 But, anyway, I think there's a lot of things to 9 look at. And it's not a simple matter. 10 So thank you for your time. 11 CHAIRMAN VANDERWELL: Thank you, and we 12 appreciate you staying. 13 With that, is there anyone else that Okay. 14 requests to speak? 15 Okay. All right. Then, we're going to take 16 each one of these separately. So I'm going to close the 17 public hearing, and I'm going bring back to discuss 18 DA18-001. 19 So do any of the Commissioners have questions, 20 comments regarding the development agreement? 2.1 Commissioner Carey. 22 COMMISSIONER CAREY: Thank you, Madam Chair. 23 Ouestion for staff regarding the development agreement. 2.4 Looking through Section 6.1, that requires the 25

1 | maintenance of the open space on this property.

I think, one of the concerns that I have, and I appreciate Chief Maples being here, is wildfire. I think, we had some public comment expressed that, too. Given the topography of the site, I could see that wildfire being a serious issue.

My question about Section 6.1 requiring maintenance, does this section of the agreement require, you know, the HOA, or whoever is created for that, to maintain defensible space for the homes that are built?

MR. ORNELAS: The development agreement does not specifically address the issue of defensible space, Commissioner Carey. I mean I would refer the question, of course, to Chief Maples. But, typically, once the developable areas are truly defined, as you know, this is an exceptional land use plan -- scroll down.

This is a preliminary slope analysis. The section of the agreement that addresses slope analysis and development constraints, basically, requires an acknowledgment on the part of the developer that there are slope constraints. Ultimately, this slope analysis will have to be refined and the land plan updated to reflect the slope analysis.

That's a step towards, ultimately, the process of tentative and final maps where the areas that are --

expect to be designated open space and dedicated to the 1 HOA or whatever the entity is responsible for 2 maintaining, for the development agreement. We can 3 start to look at the issue of that through that 4 tentative map process. 5 There, it's my understanding, Chief Maples, 6 that the International Fire Code has defensible space 7 8 provisions. So, currently, in the City, we CHIEF MAPLE: 9 don't have any type of ordinance that regulates the 10 wildland urban interface. And the reason for that is, 11 historically, we haven't been developing out in these 12 areas. It's been more of an urban area. 1.3 I believe, with the Andrea, that was the first 14 one where we required the homeowners to, the homeowners 1.5 association to maintain a defensible space on their 1.6 17 property. So, like Armando said, this is all very 18 preliminary now. But I would assume that it 19 incorporates something like that into this. 2.0 COMMISSIONER CAREY: Thank you, Chief, 2.1 appreciate that, that answer. 22 My other question I had is concerning the 23 development agreement. One of the key provisions of 24 this development agreement is that it allows for the 25

property owner to petition to be included within IFSA 1 Number 1. And my question is, about that is, with the 2 proposed land, land uses on this site where it takes up 3 the entire site where we have -- you know, it's all single-family, it's all commercial, how do those, those 5 proposed acreages affect the calculations for our next 6 IFSA update? Would we just take the two, one, and five 7 acres that are developable, or would we take the entire 8 acreages and calculate that? 9 MR. ORNELAS: We will be looking at development 10 units for that purpose. So, as Mr. Martini explained to 11 you in some detail in his presentation, and he did go 12 into some detail, the -- you know, we'll be looking at 13 the number of residential units, and commercial space 14 will be taken into account as well. 15 And so it's not the acreage per se. It's the 16 development units that will be taken into account with 17 IFSA, IFSA Number 1. 18 The other point I would make, just as some 19 clarification, is that by virtue of this agreement, they 20 are petitioning. So this agreement, if approved by both 21 parties, by the City Council, is the petition. 22 COMMISSIONER CAREY: Appreciate the 23 clarifications. Thank you. 24

Thank you, Madam Chair.

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Any other questions? CHAIRMAN VANDERWELL: 1 Commissioner Fewins. 2 COMMISSIONER FEWINS: Commissioner Fewins. And 3 so under the development agreement, you talk about 4 widening to four travel lanes from Pyramid Highway to -on Highland Ranch to the -- on the map it was called the unknown road, as they name that. Are there any kind 7 of -- with that development agreement, when you have --8 say that this does go through, you have 1,800 homes 9 coming down, there's no kind of traffic facility there 10 at that unknown road and Highland Ranch Parkway 11 intersection. Would there, could there be anything in 12 that development agreement that will trigger something 13 for some kind of traffic control at that intersection? 14 And then, further, those people are probably 15 going to be taking a left through that, coming down 16 Highland Ranch. Is that a --17 MR. ORNELAS: I'm going to ask Amber Sosa to 18 address that question, if she would. 19 COMMISSIONER FEWINS: Okay. Thank you. 20 MS. SOSA: For the record, Amber Sosa, 21 Transportation Manager for the City of Sparks. 22 The traffic study provided for this for the 23 Highland Ranch Parkway, and the project access 24 intersection does provide for a three-lane traffic 25

1 | signal control intersection.

MR. ORNELAS: Okay. Thank you.

COMMISSIONER FEWINS: And we had some discussion about Highland Ranch. And maybe this is for -- we were talking about Highland Ranch being done all the way. I think, there was public comment about improving that all the way. Can you explain possibly where that may not be able to do the development agreement with improving the whole road on that, please?

MR. MARTINI: Good evening, Madam Chair, members of the Commission. John Martini, Community Services Director.

So, as we -- we've talked many times as we look at development-related issues. When we look to a development to make a substantial public improvement, we are bound by, basically, two factors. One is a nexus, meaning do you have a reason to require an approval, or an exact what it is -- it could be improvement of a road, addition of a signal, building a flood control channel, whatever the project we're looking at seems to require.

The second one is called proportionality. So we have a duty to, if we decide we have a nexus to require the developer to do something that's typically an off-site improvement, what is the proportional effect

of that development on the object we're looking at? So in this case, Highland Ranch Parkway.

Certainly, as the project's proposed today, and we've heard discussion about two forms of access -- and the Chief and I will be working with the developer to figure that out. As of right now, you're looking at a project that has one way in and one way out. So it will certainly be utilizing, as we sit tonight, all of the traffic in this project will utilize Highland Ranch Parkway to either come in or out of the project.

So you have a nexus, we do. As we looked at this project over the last 18 months working with the developer, that was clear. Amber Sosa and your City Engineer, Jon Erickson, in conjunction with Mr. Solaegui's work, looked at what the impacts are. You've got the numbers in your report. The development agreement requires a certain amount of upgrading of Highland Ranch.

That is the proportional share. That's where we went. It is all, from the project entrance to Pyramid Highway, the effects on the roadway going forward are completely attributable to this project.

Now, certainly there's going to be some growth to the west in Sun Valley that likely will be coming over. But it is probably de minimis in comparison to an

1 | 1,800-unit subdivision utilizing this road.

So, to answer your question, yes, we can. But it has to be proportional.

So to the question asked tonight, why not just pave the road all the way to Sun Valley, I guess, would be the case? We could. However, their proportional share -- let's say it cost \$100 to do that improvement. It's probably more like a couple of million bucks. Their share would be, say, \$400,000 of that \$2 million. The public has to come up with the rest.

As we sit here today, Highland Ranch Parkway is, you view that annexation, a portion of it will be owned now by the City of Sparks. The rest remains in Washoe County. The two entities would have to come together in conjunction with RTC to fund the project. So that can hang a developer up while public funding is being found. The easiest way to do this is to have them, conditioned through this development agreement, to make their proportional share of that upgrade to four lanes on Highland Ranch Parkway, subject to the conditions in the development agreement.

That's a very long-winded way to say, no, we can't just pay for the whole thing, or require them to pay for the whole thing.

COMMISSIONER FEWINS: Thank you.

CHAIRMAN VANDERWELL: Anybody else have any 1 questions? 2 Commissioner Read. 3 COMMISSIONER READ: I have a question. I have 4 a question for the applicant. 5 And, by the way, Commissioner Fewins and I did 6 7 have the opportunity to take a field, a rather bumpy field trip around the project site. So thank you, 8 Mr. Christy, for that opportunity and sharing your plans 9 for the property. 10 I had a question regarding the quarry area and 11 the fill. Can you describe the flood mitigation plans 12 at that site? 1.3 MR. MIKE RAILEY: I'm going to let somebody 14 that's much more intelligent than I am. 15 MR. SCOTT CHRISTY: Yeah, good evening. For 16 the record, Scott Christy with QK. 17 So, currently, there are some, some drainage 18 issues out there that exist today with this development. 19 We're not changing the drainage pattern at all. We will 20 be providing improvements that are going to improve the 21 situation. We're working with staff to potentially 22 improve the situation at the Highland Ranch/Pyramid 23 intersection to improve the culverts that are there 24 today, as well as drainage structures coming down 25

1	Highland Ranch parkway.
2	Did that answer your question?
3	COMMISSIONER READ: Vaguely.
4	MR. SCOTT CHRISTY: Well, what can I be more
5	specific about?
6	COMMISSIONER READ: You had, when we were
7	driving, you had mentioned some sediment basins and some
8	extra hydraulic measures, and.
9	MR. SCOTT CHRISTY: Yeah, that's all included
10	in what we would do on Highland Ranch Parkway. So there
11	is a sediment, sedimentation issue that's been around a
12	long time. We've actually been working in other areas
13	in the city to help mitigate that. In part, what we
14	would do is to add some sedimentation control. And
15	that's part of the problem I referenced there at
16	Highland Ranch/Pyramid intersection. With the
17	improvements and infrastructure being put in, we could
18	help mitigate that problem.
19	COMMISSIONER READ: Thank you.
20	CHAIRMAN VANDERWELL: Anybody else have any
21	questions?
22	Okay. I just have one question, Mr. Ornelas.
23	If you could address noticing before we move on with
24	this.
25	MR. ORNELAS: So we notice per the requirements

of state law, which are likely in our municipal code as 1 well. You know, we've often thought to ourselves, you 2 know, sometimes it would, practically speaking, make 3 sense to notice a larger area. We've had that 4 conversation with our legal counsel. And, you know, it 5 really raises the question of why did you do -- if you 7 don't comply, if you don't do notice to be in compliance with state law and our municipal code, any time in the 8 future when you deviate from that, you know, you're 9 going to have to justify why, and why this time and why 10 not some other time for some other project. 11 So on the advice of legal counsel, we complied 12 with state law with regard to noticing. 13 CHAIRMAN VANDERWELL: Can you explain what 14 state law says, so that -- because, I think, we have 15 residents here that -- so that they understand how 16 17 noticing happens. So, for example, where the MR. ORNELAS: Yeah. 18 Comprehensive Plant land use amendment, if you go to 19 that finding, CP4, the noticing was done. There's a 20 requirement for the immigrant meeting, which is the 21 applicant's responsibility. And then --22 MS. MELBY: Would you like me to address that? 23

MS. MELBY: Karen Melby, Development Service

MR. ORNELAS: Yes, if you would.

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Manager. The noticing for the neighborhood meeting is 1 750 feet by state law. So the applicant did notice 2 within 750 feet of the property. Annexations require 3 750 feet. And, also, the zone change, they're all 750 4 feet. And the applicant received the notice for the 6 neighborhood meeting from the City of Sparks. So it was 7 the same notice list that was used for the neighborhood 8 meeting was also used for the annexation request and 9 also the rezoning. 10 MR. ORNELAS: And so there's a -- and there's a 11 provision -- correct me if I'm wrong, Ms. Melby --12 CHAIRMAN VANDERWELL: Thank you. 13 MR. ORNELAS: -- that, you know, you go out a 14 certain distance for --15 MS. MELBY: Yeah. 16 MR. ORNELAS: -- for the greater of a certain 17 distance or a minimum number of property owners. 18 MS. MELBY: Which is 30. 19 MR. ORNELAS: It's 30. So. 20 CHAIRMAN VANDERWELL: Thank you. 2.1 MR. ORNELAS: In this case, for example, the 22 23 750 produced 50. CHAIRMAN VANDERWELL: Okay. I appreciate that 24

clarification. Thank you.

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1	Mr. Railey, can I have a question of you,
2	please? And I don't know if you can answer or not.
3	Were you at the public meeting, the neighborhood
4	meeting?
5	MR. MIKE RAILEY: Yes.
6	CHAIRMAN VANDERWELL: Okay. Can you synopsize
7	what the people that attended, what their feedback was?
8	MR. MIKE RAILEY: I think, it kind of mimics
9	what you heard here tonight in terms of density was a
10	concern. Also, one issue that wasn't brought up tonight
11	that was raised at the meeting was concern of a
12	potentially access to the north through, up into that
13	area. We addressed that and, you know, basically, this
14	is like how the project will be laid out. And there was
15	line issues and the density.
16	CHAIRMAN VANDERWELL: Okay. I appreciate that.
17	Thank you.
18	With that, we'll go ahead, and I will
19	COMMISSIONER FEWINS: Madam Chair.
20	CHAIRMAN VANDERWELL: Yes, Commissioner Fewins.
21	COMMISSIONER FEWINS: If I could have the Chief
22	come back up.
23	CHAIRMAN VANDERWELL: Sure.
24	COMMISSIONER FEWINS: And we're still talking
25	about the development?

CHAIRMAN VANDERWELL: Yes, we are.

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that access road that you're really talking about, you know, I was driving around the City of Sparks, and there's quite a few access roads currently in our city that are not -- can you just tell the differences between what those are per a public road and a fire access road, and why you think in this development, and I think you addressed it a little bit, but in your professional opinion, why that access road is not going to be good enough?

CHIEF MAPLES: So it's kind of what I talked about earlier.

COMMISSIONER FEWINS: Yes.

CHIEF MAPLES: Okay. It's not open all the time. Okay. So if there's an emergency, and there's only one way out, everybody funnels down the one road. If it's a public road, the secondary access that we're talking about, there's another, there's an alternative way out.

This is also a very large development with a large number of units. A lot of the access roads we have around here were for much smaller developments.

Okay. My concern would be sometimes they are not built to accommodate two-way traffic. They're not plowable,

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like I said. They're not regularly maintained.
                                                     This
 1
    area, you have some steep hillsides, that you're aware
 2
    of. You could have rock slides, and people out there
 3
    removing the rocks, and we have to access it, and then
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    that hinders our ability to get in and out. It's the
 5
    same thing.
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            COMMISSIONER FEWINS: Okay. Thank you.
            CHAIRMAN VANDERWELL: Okay. Any other
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    questions regarding the development agreement, comment?
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             Okay. I'm going to call on somebody if
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    somebody doesn't step up. So let's go. Come on.
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    you want to make a motion on the development agreement
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    for me?
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             COMMISSIONER CAREY: Madam Chair, I'd be happy
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    to --
             CHAIRMAN VANDERWELL: Commissioner Carey.
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             COMMISSIONER CAREY: -- wager some comments.
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    I'm not sure if I'm prepared to make a motion.
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             CHAIRMAN VANDERWELL: Okay. Go right ahead.
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             COMMISSIONER CAREY: Maybe my comments will
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    spur some more --
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             CHAIRMAN VANDERWELL: There you go.
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             COMMISSIONER CAREY: -- discussion.
             CHAIRMAN VANDERWELL: There you go.
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             COMMISSIONER CAREY: With respect to the
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proposed development agreement, I certainly appreciate 1 the work of staff. I think, there's a lot of good 2 things in this development agreement. And it will 3 provide some good, some good stuff to help out our 4 infrastructure needs out there. 5 I do have a lot of concerns with the proposed 6 7 land use changes. In my opinion -- I'm just one Commissioner up there. I don't believe that these 8 proposed changes are consistent with the 9 comprehensive -- or the proposed development agreement. 10 Got ahead of myself. 11 CHAIRMAN VANDERWELL: Yeah. 12 COMMISSIONER CAREY: The proposed development 13 agreement consistent with the Comprehensive Plan. 14 15 Center for many years now. I believe that that's an 16

agreement consistent with the Comprehensive Plan. This site has been designated as Business Park and Employment Center for many years now. I believe that that's an appropriate land use for this section. I think, from the land use point of view, I think there's more impacts from what the proposed land use is of this, in this development agreement are more impactful to the adjacent residences. I don't find that it's compatible.

So I won't be, I do not support this development agreement.

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CHAIRMAN VANDERWELL: Thank you, Commissioner Carey.

Madam Chair. COMMISSIONER FEWINS: 1 Commissioner Fewins. CHAIRMAN VANDERWELL: 2 COMMISSIONER FEWINS: Commissioner Fewins. 3 little bit more discussion on that. I am actually in 4 favor of the development agreement. I think, even though we do hear development is something that our city 6 is growing and it's something that it's doing. And 7 whether or not I -- I definitely hear concerns of 8 citizens that own 10-acres to the north. 9 development is happening. Our city's growing. This is 10 giving an ability for a housing shortage that we sound 11 like we desperately -- well, it doesn't sound like -- we 12 desperately are in need of. It's giving a vehicle for 13 funding for some capital improvements that are 14 definitely needed in this area. 1.5 And so, I think, you got to look at really 16 we're going to want our city to grow. This is an 17 ability to get an agreement with the developer to be 18 able to fund items that are in desperate need in our 19 20 city. So I'm in support of this and the development 21 agreement. I think, just the whole nexus of getting it, 22 or concurrency with the agreement, I think, is a great 23

plan. I think that staff's done a great job of doing

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that.

And, you know, we've had, we've definitely 1 looked at annexing in the past and have not been 2 favorable on it. Because, I think, developers did not 3 meet with staff and get really the plan going. And I 4 think that by them doing that and getting things going 5 down the road in the right direction at the same time is 6 7 a really good idea for our city. CHAIRMAN VANDERWELL: Thank you. 8 Anyone else have any comment? 9 Okay. Is anybody prepared to make a motion? 10 COMMISSIONER FEWINS: Commissioner Fewins. I'm 11 ready to make a motion. For the development agreement, 12 I move to find the proposed development agreement 13 associated with PCN16-0050 consistent with the Sparks 14 Comprehensive Plan and to move forward with 15 recommendation of approval to the City Council. 16 COMMISSIONER BROCK: Commissioner Brock. 17 Second. 18 CHAIRMAN VANDERWELL: Okay. I have a first and 19 a second. Is there any discussion? 20 Okay. I'm going to go ahead and make a 21 comment. I am going to support the development 22 agreement. I appreciate the time that staff has put 23 into it. And I do understand, when you live in 24 unincorporated Washoe County and then, all of a sudden, 2.5

we have land that then is concurrent to be annexed into 1 the City, that there are different rules in the City, 2. even though our unincorporated county. And, 3 unfortunately, that is how growth is happening. 4 we're growing. And we need to make sure that we grow 5 responsibly. 7 And I feel that with staff working with the developer, that they bring a plan in place. It is a 8 20-year build-out, so it's not something that when we 9 start doing this, that we're going to start seeing 10 sticks in the air tomorrow. So there are steps that 11 have to happen in order for this to come to fruition. 12 So with that, I'll call, all in favor? 13 (Commission members said "aye.") 14 CHAIRMAN VANDERWELL: Any opposed? 15 COMMISSIONER CAREY: 16 CHAIRMAN VANDERWELL: Okay. Motion carries. 17 Okay. Next, we'll move along to AX16-003, the 18 voluntary annexation. Commissioners, do we have any 19 20 comments, anything else? Commissioner Fewins. 21 COMMISSIONER FEWINS: Yeah, I do, one, on the 22 annexation. So we're talking about services. And, 23 mainly, and I think maybe Mr. Martinez best answered 24 this. And I asked this in the Study Session. And, you 25

know, were talking about we had the sewer study done, 1 and I think this was included in the sewer study posed. 2 Correct? Or am I correct? 3 MR. MARTINI: Yes, so the property was 4 initially included in the sewer study for its 5 Comprehensive Plan, which, as Commissioner Carey pointed 6 out earlier, was professional office. It has been 7 remodeled, including the proposed development densities. 8 Well, for, as requested, it is reflected in the 9 development agreement we just we just voted on. 10 So, yeah, it's included. As Armando pointed 11 out in his -- or Karen actually did. So the northwest 12 interceptor, the big line that runs all the way out to, 13 up past north of Long. So it has capacity to handle 14 this proposed development. There are some improvements 15 that the developer will be 100 percent responsible for 16 to upgrade between this property and the interceptor, 17 which lies on the kind of eastern boundary of the Kiley 18 North development. 19 So that's a cost completely borne by the 20 developer to upgrade those existing lines that don't 21 have that capacity. 22 COMMISSIONER FEWINS: So the line, but, I 23 guess, the line has capacity? 24

MR. MARTINI:

2.5

The interceptor does.

COMMISSIONER FEWINS: The interceptor does. 1 MR. MARTINI: Which is included in Impact Fee 2 Service Area 1. 3 COMMISSIONER FEWINS: Yeah. What about where 4 it comes down to the river, the facility? 5 MR. MARTINI: We're getting all the way to the 6 river, actually, all the way to TMWRF. 7 COMMISSIONER FEWINS: So the facility itself 8 9 has capacity to --MR. MARTINI: So when we speak to TMWRF --10 COMMISSIONER FEWINS: Yes. 11 MR. MARTINI: -- TMWRF has a permitting 12 capacity that is both, it has a hydraulic capacity 13 rating of about 44 million gallons a year. As the 14 Commission knows, we also have wasteload allocation 15 requirements on the river. Which the big three are 16 limited nitrogen, the phosphorus, and total dissolved 17 solids. 18 As you all well know, our nitrogen discharged 19 to the river has been creeping up. So your Sparks 20 staff, in conjunction with the staff at Reno, since 21 we've worked jointly when operating the plant, we're 22 working on the next upgrade and some work right now. 2.3 COMMISSIONER FEWINS: Okay. 24 MR. MARTINI: So Sparks does have some remedial 25

capacity, as been showed in the build-out of the sewer. 1 Because you remember the results of the mall. We do 2 need additional capacity in the future at TMWRF. In the 3 near term, we're going to need to make some improvements 4 to cut down on the nitrogen and TDS that we're putting 5 into the river to allow for additional development. 7 So the way that is play out is, when we have arrived at that next black box, if you will, where the 8 plant is, that will be loaded into the capital 9 improvements plan for TMWA. Once approved by our City 10 Council, then those costs are loaded into our rate 11 studies for connection fees. I suspect we'll see a 12 connection fee study coming your way here shortly. 13 Mr. Hummel's working on one right now. 14 To answer your question, Commissions Fewins, if 15 you need to create some more capacity on a chemical 16 basis, there is a plan moving forward and a 17 (indistinct). 18 COMMISSIONER FEWINS: Okay. Can we talk 19 about -- Commissioner Fewins again -- storm drain in 20 this closed basin? 21 MR. MARTINI: And it's not a closed basin. 22 COMMISSIONER FEWINS: I guess, with one, one 23 24 river out. That's right, one river out. 2.5 MR. MARTINI:

COMMISSIONER FEWINS: Well, there's been a lot of talk about in north Reno on certain areas of flood.

What are some things that we will not have that problem, you think, in this area?

2.5

MR. MARTINI: So, as you well know, since I was just here meeting last, talking about an active service area, it includes some \$18 million in flood control projects, most of which have already been completed within Impact Fee Service Area 1.

With their petition tonight, so to cut it short, all their stormwater that this generates will come down Highland Ranch Parkway in one form or another. They'll certainly have some retention basins on site to cut the flows down. It will then cross Pyramid Highway and get into, directly into the Sun Valley diversion channel, which is a capital improvement item inside Kiley Ranch, flow behind the Kiley Ranch dam, and then enter into the rest of our flood control structures that we built south of Kiley Ranch dam, all the way down to the river.

And as the Commission knows, we are just about a month and a half away from completing the north Truckee drain improvements through the industrial area. So all of the water from Highland Ranch Parkway will actually go out that brand-new twin 14-by-10 culvert

1	that we built, one way or another.
2	COMMISSIONER FEWINS: Okay. Thank you.
3	CHAIRMAN VANDERWELL: Thank you.
4	Anybody else have any questions, comments?
5	Okay. No. I'll entertain a motion on the
6	annexation.
7	MS. MCCORMICK: Madam Chair?
8	CHAIRMAN VANDERWELL: Yes.
9	MS. MCCORMICK: Assistant City Attorney Alyson
10	McCormick. If you could open the item for public
11	hearing.
12	CHAIRMAN VANDERWELL: Yes. I apologize. Okay.
13	This is a public hearing. And I will open this item.
14	So if anybody would like to speak on it, you're welcome
15	to come up and speak.
16	Okay. Seeing none, I'll close the public
17	hearing and bring it back to the Commission. Questions,
18	comments?
19	COMMISSIONER READ: Madam Chair, I'll move
20	to
21	CHAIRMAN VANDERWELL: Commissioner Read, thank
22	you.
23	COMMISSIONER READ: Before I was called on. I
24	move to forward a recommendation of approval to City
25	Council for the annexation request AX16-003 associated

with PCN16-0050, based on findings Al through A4 and the 1 facts supporting these findings as set forth in the 2 staff report. 3 CHAIRMAN VANDERWELL: We need a second. 4 COMMISSIONER FEWINS: Commissioner Fewins 5 seconds. 7 CHAIRMAN VANDERWELL: Okay. I have a first and 8 a second. Any discussion? Commissioner Carey? 9 COMMISSIONER CAREY: Quick comment, if I may. 10 CHAIRMAN VANDERWELL: Yes. 11 COMMISSIONER CAREY: Although I don't agree 12 with the proposed land uses, I do concur with staff's 13 recommendation. I find that this is a logical extension 14 of the City limits. I believe, it is also contiquous. 15 I see no need to disagree with the recommendation of 16 17 staff on this one. Thank you. CHAIRMAN VANDERWELL: Appreciate that 18 Okay. All in favor? 19 (Commission members said "aye.") 20 CHAIRMAN VANDERWELL: Any opposed? 21 Okay. The motion carries. 22 Next, we'll discuss the comprehensive land use 23 amendment request, which is MK17-0005, public hearing 24 And I will open it. Would anybody like to come 2.5

1	up and speak on that?
2	Okay. With that, I'll close the public hearing
3	and bring it back to the Commission. Any Commissioners
4	have any comments?
5	Commissioner Carey.
6	COMMISSIONER CAREY: Couple questions for
7	staff, if I may. With the proposed Comprehensive Plan
8	amendment, do we have any idea of what the fiscal impact
9	to the City would be from changing the land use from
10	Business Park, Employment Center, to single-family and
11	Commercial?
12	MS. MELBY: The fiscal impact analysis that we
13	discussed earlier had a net benefit, if I remember the
14	numbers correctly
15	CHAIRMAN VANDERWELL: It's 2.8.
16	MS. MELBY: of 2.8 acres.
17	CHAIRMAN VANDERWELL: \$2.8 million.
18	MS. MELBY: \$2.8 million.
19	CHAIRMAN VANDERWELL: Yes.
20	MS. MELBY: Yes.
21	CHAIRMAN VANDERWELL: Yeah, it was.
22	MR. ORNELAS: Arkansas Ornelas, Assistant
23	Community Services Director. I think, to more directly
24	address your question, Commissioner Carey, the fiscal
25	impact analysis did not ask for repairs and, if you

will, of the instant uses to the proposed uses. The fiscal impact instances for the proposed use and zoning classification.

You know, I would say that with this, something along the lines of a planned development, where you add in particular specific uses that's been, you know, designated and contemplated, it would be, you know, it would have been probably something that we would have amended. In this case, we did not do that.

COMMISSIONER CAREY: Sometimes it's definitely the opinion of staff that this side is not suitable for business park, more suitable for --

MR. ORNELAS: Yeah, I mean I would have to agree with the applicant's contention that given the compatibility of the site, that the employment center types of uses at the designation that is on there contemplates aren't really viable.

You know, I would point to the much more developable and for purposes of employment center are on the east side of the Pyramid Highway in Kiley Ranch North and Stonebrook. I think, those are appropriate locations for that type of use. I think, the market hasn't been there to date. But I think that that's a more realistic expectation from that side of the highway.

1	You know, certainly it's nothing that we can,
2	any of us can for certain. But I appreciate the
3	question. But I would, I would agree with the
4	applicant's contention, again, that this is not a
5	particularly suitable site for (indistinct).
6	COMMISSIONER CAREY: Okay. I think, I know how
7	this is going to go. All of it's just in there. Thank
8	you.
9	CHAIRMAN VANDERWELL: Commissioners, any other
10	Commissioners have any questions?
11	Okay. I'll entertain a motion.
12	COMMISSIONER PETERSEN: Madam Chairman, I can
13	make a motion on this one.
14	CHAIRMAN VANDERWELL: Commissioner Petersen,
15	thank you.
16	MS. MCCORMICK: Madam Chair, did you public
17	hearing on this one?
18	CHAIRMAN VANDERWELL: I did.
19	MS. MCCORMICK: Thank you.
20	CHAIRMAN VANDERWELL: Thank you. You're
21	training me good. So, thank you. That's okay. We all
22	are.
23	COMMISSIONER PETERSEN: Commissioner Petersen.
2 4	I move to approve the Comprehensive Plan land use
25	amendment MPA17-0005 associated with PCN16-0050 based on

the findings CP1 through CP4 and the facts supporting 1 these findings as set forth in the staff report. 2 CHAIRMAN VANDERWELL: Can I get a second? 3 COMMISSIONER READ: Commissioner Read. Second. 4 CHAIRMAN VANDERWELL: Thank you. I have a 5 first and second. Any discussion? 6 7 Commissioner Carey. COMMISSIONER CAREY: Thank you, Madam Chair. 8 I'll try to keep this brief. 9 I will not be supporting the motion. I 10 disagree with the proposed land use change. I think 11 that this site has been designated as an employment 12 center for a long time. I agree with that. Past, past 13 master plan amendments, I would agree with that as well. 14 I believe that, if we're going to really get 15 serious about meeting our employment goals of the 16 Comprehensive Plan, we need to stick with our master 17 plan. We need jobs in the Spanish Springs valley. 18 I think, if we're going to solve the traffic 19 issues on Pyramid Highway, on Vista, on Sparks 20 Boulevard, we really need to get serious about keeping 21 with our master plan and having offices in Sparks. 22 I certainly appreciate staff's opinion of that 23 this will help meet the housing goals. We have 24 immediate need for housing. There's no doubt about 25

that. But in the opinion, humble opinion of this 1 Commissioner, I believe that we need to advance our 2 employment goals that have been on the books for 30 3 years. 4 And I will not be supporting the motion. Thank 5 you very much. 6 7 CHAIRMAN VANDERWELL: Okay. With that, I'll 8 call for the vote. All in favor? (Commission members said "aye.") 9 CHAIRMAN VANDERWELL: Opposed? 1.0 COMMISSIONER CAREY: Nay. 11 CHAIRMAN VANDERWELL: Okay. Thank you. Motion 12 carries. 13 Next, we'll move along to the rezoning request 14 RZ17-0006. I will open the public hearing. Is there 15 anybody that requests, requests to speak? 16 Yes. And if you'll please state your name and 17 your address again, please. Thank you. 18 MR. BRADLEY PAUL ELLEY: Bradley Paul Elley 19 20 again. CHAIRMAN VANDERWELL: Thank you. 21 MR. BRADLEY PAUL ELLEY: I've been a property 22 23 owner in Spanish Springs, and my family has, since 1974 when Mr. York sold us the lots that Mr. Harvey 24 Whittemore had the City of Sparks, basically, put in an 25

enclave of his property. So we had to drive a quarter 1 mile out to get to the new road. 2 So I say that because I don't know what is 3 compatible with a development of 6,000-square-foot lots with adjoining one-third acre and 40-acre and 20-acre lots. Can anyone please explain that to me? Why is 7 that compatible? Do you have any idea how small that 8 is? And modern zoning normally doesn't allow that, 9 except for senior housing, okay, in my understanding. 10 But you don't seem concerned about that at all. 11 So, again, my office is getting gored. Thank 12 13 you. CHAIRMAN VANDERWELL: Thank you. 14 Anybody else wish to speak? 15 With that, I'll close the public hearing and 16 bring it back to the Commission. Any questions, 17 comments? 18 COMMISSIONER FEWINS: Yeah, I have a question 19 20 of Karen. MS. MELBY: Yes. 2.1 COMMISSIONER FEWINS: Karen, I think, a couple 22 years ago you did a very thorough study on the air, 23 airplanes that tried to fly with this property. Did you 24 find that it was loud out there on the approaches and 2.5

1	leaving of the airplanes?
2	MS. MELBY: No. The planes that flew over the
3	site when I was doing the noise study, before they
4	opened the Granite, that Granite opened their pit there,
5	was very hardly picked up on the noise meter.
6	COMMISSIONER FEWINS: Thank you.
7	MS. MELBY: M-hm (affirmative).
8	CHAIRMAN VANDERWELL: Any other questions?
9	I have a question for clarification, please,
10	for the gentleman that spoke before, to discuss as far
11	as density. And then a follow-up with that is our code
12	regarding ridgeline development and slope development.
13	MS. MELBY: Okay.
14	CHAIRMAN VANDERWELL: Thank you.
15	MS. MELBY: Your first question is in regard to
16	the property?
17	CHAIRMAN VANDERWELL: The property, the
18	proposed property density and why we're why we're
19	proposing it, that it's allowed.
20	COMMISSIONER CAREY: I think, compatibility.
21	CHAIRMAN VANDERWELL: The compatibility, yes.
22	MS. MELBY: The compatibility.
23	CHAIRMAN VANDERWELL: Thank you.
24	MS. MELBY: Well, the Kiley Ranch project to
25	the east of this will have actually even smaller than

6,000-square-foot lots. Some of the villages have like 1 4,500-square-foot lots. Typical, a 6,000-square-foot 2 lot is our typical lot size for residential within the 3 City of Sparks. So 6,000-square-foot lot is pretty typical, and that is our most common zoning district 5 within the City of Sparks if you look at a zoning map. 6 It is the most common. And, also, most common, I think, in most of our planned development handbooks, also. So that's why we feel that it's -- it's the 9 typical lot size within the City of Sparks. 10 CHAIRMAN VANDERWELL: Thank you. The next, 11 ridgeline development? 12 MS. MELBY: When we do the slope analysis, 13 we'll have to look at the steep slopes in that area. 14 We had in the Sparks Municipal Code an identified 15 ridgeline. And I did look at that map when I was 16 preparing the staff report. And that is not an 17 identifiéd ridgeline in the code. 1.8 CHAIRMAN VANDERWELL: Okay. Thank you. 19 Appreciate the clarification. 20 Anyone else, questions, comments? 21 Okay. We're going to draw straws here in a 22 minute, you guys. 2.3 24 COMMISSIONER READ: Madam Chair, I'll make a motion. 25

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1	CHAIRMAN VANDERWELL: Commissioner Read, thank
2	you.
3	COMMISSIONER READ: I move to forward a
4	recommendation of approval to City Council for the
5	rezoning request RZ17-0006 associated with PCN16-0050
6	based on findings Z1 through Z3 and the facts supporting
7	these findings as set forth in the staff report.
8	CHAIRMAN VANDERWELL: Can I get a second,
9	please?
10_	COMMISSIONER FEWINS: Yeah, Commissioner Fewins
11	seconds.
12	CHAIRMAN VANDERWELL: Okay. I have a first and
13	a second. Any discussion?
14	Commissioner Carey.
15	COMMISSIONER CAREY: Thank you, Madam Chair. I
16	will be supporting the motion to approve. I know
17	disagree with the land use change. However, now that
18	our Comprehensive Plan has been changed, I find that
19	this rezone is compatible with it. I can meet all the
20	required findings.
21	CHAIRMAN VANDERWELL: Thank you.
22	With that, all in favor?
23	(Commission members said "aye.")
24	CHAIRMAN VANDERWELL: Any opposed?
25	Okay. Thank you. Motion carries.